Issued	unde	r P.A.	2 of 1968, a	is amended ar	nd P.A. 71 of 1919	, as amende	ed.						
Loca	l Unit	of Gov	ernment Type				Local Unit Name				County		
	ount		□City	⊠Twp	□Village	Othe	r D	over Towi			Lake		
1 .		Opinion Date				Date Audit Report Submitted							
L					5/27/2008				August 4, 20				
We a													
			•		s licensed to p			-					
					erial, "no" resp ments and rec				sed in the financial stateme	ents, includ	ling the notes, or in the		
	YES	9	Check e	each applic	cable box belo	ow. (See	instru	uctions for	further detail.)				
1.	×				nent units/funces to the finance					ncial state	ments and/or disclosed in the		
2.	×								nit's unreserved fund balar oudget for expenditures.	nces/unres	stricted net assets		
3.	×		The loca	al unit is in o	compliance wi	th the Un	iform	Chart of A	ccounts issued by the Dep	artment of	Treasury.		
4.	×		The loca	al unit has a	adopted a bud	get for all	l requi	ired funds.					
5.	×	П	A public	hearing on	the budget w	as held ir	n acco	ordance wit	th State statute.				
6.	×		The loca	al unit has r	_	Municip	al Fin	nance Act, a	an order issued under the	Emergenc	y Municipal Loan Act, or		
7.	П	×	_		•				evenues that were collected	d for anoth	ner taxing unit.		
8.	$\boxtimes$					•		•	with statutory requiremen		g <i>u</i>		
9.	×		The loca	al unit has r	no illegal or un	authorize	ed exp	penditures	that came to our attention and the comments of	as defined	in the Bulletin for		
10.	×		There at	re no indica e not been	ations of defalo	ation, fra	aud or ted to	r embezzlei the Local	ment, which came to our a	ttention du	ring the course of our audit f there is such activity that has		
11.	$\boxtimes$	П			e of repeated		•	•	•				
12.	×				S UNQUALIFIE			•	•				
13.	×		The loca	al unit has c		GASB 34	or G	ASB 34 as	modified by MCGAA State	ement #7 a	and other generally		
14.	$\times$	П	•		• • • •	•	sprior	r to pavmer	nt as required by charter or	statute.			
15.	X						-		•	olaluto.			
15.   To our knowledge, bank reconciliations that were reviewed were performed timely.  If a local unit of government (authorities and commissions included) is operating within the boundaries of the audited entity and is not included in this or any other audit report, nor do they obtain a stand-alone audit, please enclose the name(s), address(es), and a description(s) of the authority and/or commission.  I, the undersigned, certify that this statement is complete and accurate in all respects.									ne audited entity and is not me(s), address(es), and a				
We	have	e end	losed th	e followin	g:	Enclose	ed 1	Not Required	d (enter a brief justification)				
Fina	ancia	l Sta	tements										
The	lette	er of (	Comment	ts and Reco	ommendations								
Oth	er (D	escrib	e)					SAS 112 L	SAS 112 Letter and SAS 114 Letter				
l .				(Firm Name) shop, P.C	•				Telephone Number 231-775-9789				
	et Add			.,					City	State	Zip		
13	4 W	. Ha	rris Stree	et					Cadillac	МІ	49601		
<del>-Autt</del>	iorizini	g SBA	Signature	//	100	1_		d Name	nol CPA	License No			

Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

### $\frac{\text{DOVER TOWNSHIP, LAKE COUNTY}}{\text{LUTHER, MICHIGAN}}$

#### MARCH 31, 2008

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# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

May 27, 2008

#### INDEPENDENT AUDITORS' REPORT

To the Township Board Dover Township Lake County Luther, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dover Township, Lake County, Luther, Michigan as of and for the year ended March 31, 2008, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Dover Township, Lake County, Luther, Michigan as of March 31, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis on pages iii through viii and budgetary comparison information on page 18 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Dover Township, Lake County, Luther, Michigan's basic financial statements. The individual fund financial statement is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cotte & Bishop, P.C.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

Dover Township, a general law township located in Lake County has implemented the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). The Management's Discussion and Analysis, a requirement of GASB 34, is intended to be the Dover Township board's discussion and analysis of the financial results for the fiscal year ended March 31, 2008.

#### **Financial Highlights**

- ♦ The assets of the Township exceeded its liabilities at the close of the fiscal year by \$61,514. Of this amount, \$41,363 may be used to meet the township's ongoing obligations to citizens and creditors.
- ◆ As of the close of the current fiscal year, the Township's governmental funds reported combined ending fund balances of \$61,514.
- ♦ The Township is not obligated under any long-term debt as of March 31, 2008.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. The Township's basic financial statements are comprised of three components. 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-Wide Financial Statements** The *government-wide financial statements* are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business. These statements are calculated using full accrual accounting and more closely represent those presented by business and industry. The entire Township's assets and liabilities, both short and long-term, are reported. As such, these statements include capital assets, net of related depreciation.

The *Statement of Net Assets* presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The *Statement of Activities* presents information showing how the Township's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Township's that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Township include general government and administration, public safety, public works, and other functions. The Township does not have any business-type activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### **Fund Financial Statements**

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statement, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements, this report further presents Required Supplementary Information (RSI) that explains and supports the information presented in the financial statements.

#### **Government-Wide Financial Analysis**

The Statement of Net Assets is the first statement in the Government-Wide Financial Statements section of this document. This statement is useful for providing an indicator of the Township's financial position over time. The Net Assets of the Township are \$61,514 at March 31, 2008, meaning the Township's assets were greater than its liabilities by this amount.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### Dover Township Net Assets as of March 31, 2008

	ernmental ctivities
Assets	 
Current Assets	\$ 87,414
Liabilities	
Current Liabilities	\$ 25,900
Net Assets	
Restricted for Telecommunications Right-of-Way	4,534
Restricted for Federal Forest Reserve	15,617
Unrestricted	 41,363
Total Net Assets	 61,514
<b>Total Liabilities and Net Assets</b>	\$ 87,414

The most significant portion of the Township's Net Assets is cash. The Township is not responsible for any long-term debt as of March 31, 2008. Other liabilities are minimal as of March 31, 2008.

At the end of the current fiscal year, the Township is able to report positive balances in all categories of net assets for the government as a whole.

The following table illustrates and summarizes the results of the changes in the net assets for the Township. The condensed information was derived from the government-wide Statement of Activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### Dover Township Change in Net Assets for the Fiscal Year Ended March 31, 2008

	Governmenta Activities	
Revenues		
Program Revenues		
Charges for Services	\$ 1,	180
General Revenues		
Property Taxes and Assessments	33,	,228
State Shared Revenue	24,	255
Interest Earnings	2,	853
Other		210
<b>Total Revenues</b>	61,	726
Expenses		
Legislative	11,	,222
General Government	29,	692
Public Safety	22,	430
Public Works		930
Other Functions	5,	854
<b>Total Expenses</b>	70,	128
Change in Net Assets	(8,	,402)
NET ASSETS - Beginning of Year	69,	916
NET ASSETS - End of Year	\$ 61,	514

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### **Governmental Activities**

During the fiscal year ended March 31, 2008, the Township's net assets decreased by \$8,402 in the governmental funds.

A significant portion of the revenue for all governmental activities of Dover Township comes from property taxes and special assessments. The Township levied .9390 mills for operating purposes.

State shared revenue is collected by the State of Michigan and distributed to local governments by formula allocation of portions of the State sales tax.

The Township's governmental activities expenses are dominated by general governmental expenses that total \$29,692. Public Safety represented the next largest expense at \$22,430.

#### Financial Analysis of the Government's Funds

Governmental Funds The focus of Dover Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Township's financing requirement. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, Dover Township's governmental funds reported combined ending fund balances of \$61,514, \$41,363 constitutes unreserved fund balance. The remainder of the fund balance is reserved for specific purposes and is therefore not available for new appropriation. For example, the fund balance that is reserved for Telecommunications Right-Of-Way must be used for expenditures that relate to Telecommunications Right-Of-Way.

**General Fund** – The General Fund decreased its fund balance by \$8,402 which brings the fund balance to \$61,514. Of the General Fund's fund balance, \$4,534 is reserved for Telecommunications Right-Of-Way, \$15,617 is reserved for Federal Forest Reserve, and \$41,363 is unreserved. Taxes amounted to \$12,048. State shared revenues were collected in the amount of \$24,255.

**Fire Fund** – The Fire Fund fund balance remained the same at \$0. Special assessments collected amounted to \$21,180. The only expenditure was for contracted fire protection services in the amount of \$21,180.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### FOR FISCAL YEAR ENDED MARCH 31, 2008

#### **Capital Assets and Debt Administration**

**Capital Assets.** The Township has no capital assets as defined by the Township Capitalization Policy of \$5,000 or more.

**Long-Term Debt.** Dover Township has no obligation for any long-term debt as of March 31, 2008.

#### **Economic Condition and Outlook**

The unemployment rate is still high in the State of Michigan and the State's shortfall in the budget means potential reductions in state-shared revenues.

These factors were considered in preparing the Township's budgets for the 2008-09 fiscal year.

#### **Request for Information**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Township's finances and to demonstrate the Township's accountability for the money it receives. If you have any questions about this report or need any additional information, contact Dover Township at 7851 N. Skookum Road, Luther, Michigan 49656.

#### STATEMENT OF NET ASSETS MARCH 31, 2008

	GOVERNMENTAL ACTIVITIES		
<u>ASSETS</u>	-	-	
CURRENT ASSETS			
Cash	\$ 77,806		
Receivables:			
Taxes and Special Assessments	4,308		
External Parties (Fiduciary Fund)	16		
Due from Other Governments	5,284	_	
TOTAL ASSETS	87,414	_	
<u>LIABILITIES</u>			
CURRENT LIABILITIES			
Accounts Payable	4,720		
Due to Other Governments	21,180	_	
TOTAL LIABILITIES	25,900	_	
NET ASSETS			
Restricted for Telecommunications Right-Of-Way	4,534		
Restricted for Federal Forest Reserve	15,617		
Unrestricted	41,363	_	
TOTAL NET ASSETS	\$ 61,514		

#### STATEMENT OF ACTIVITIES YEAR ENDED MARCH 31, 2008

			PROGRAM REVENUES			NET	NET (EXPENSES) REVENUES ANI		
					О	PERATING	CAPITAL		CHANGE IN NET ASSETS
			CHA	RGES FOR	GI	RANTS AND	<b>GRANTS AND</b>		GOVERNMENTAL
FUNCTIONS/PROGRAMS	EX	PENSES	SE	RVICES	CON	NTRIBUTIONS	CONTRIBUTION	S	ACTIVITIES
PRIMARY GOVERNMENT									
<b>GOVERNMENTAL ACTIVITIES</b>									
Legislative	\$	11,222	\$	0	\$	0	\$ 0	\$	(11,222)
General Government		29,692		1,180		0	0	)	(28,512)
Public Safety		22,430		0		0	0	)	(22,430)
Public Works		930		0		0	0	)	(930)
Other Functions		5,854		0		0	0	)	(5,854)
Total Governmental Activities	\$	70,128	\$	1,180	\$	0	\$ 0	\$	(68,948)
	GEI	NERAL RI	EVENI	JES					
		axes							33,228
	St	ate Shared	Rever	iue					24,255
	In	terest Earr	nings						2,853
	O	ther							210
		Total Gen	eral Re	venues					60,546
	Cha	nge in Net	Assets	}					(8,402)
	<u>NE</u> T	Γ ASSETS	- Begi	nning of Y	ear				69,916
	<u>NE</u>	Γ ASSETS	- End	of Year				\$	61,514

#### **GOVERNMENTAL FUNDS**

### BALANCE SHEET MARCH 31, 2008

A GGETTG	ENERAL FUND	FIF	RE FUND	T	OTALS
<u>ASSETS</u>					
Cash	\$ 77,806	\$	0	\$	77,806
Taxes and Special Assessments Receivable	1,340		2,968		4,308
Due from Other Governments	5,284		0		5,284
Due from Other Funds	16		18,212		18,228
Total Assets	\$ 84,446	\$	21,180	\$	105,626
<u>LIABILITIES AND FUND BALANCE</u>					
<u>LIABILITIES</u>					
Accounts Payable	\$ 4,720	\$	0	\$	4,720
Due to Other Governments	0		21,180		21,180
Due to Other Funds	18,212		0		18,212
Total Liabilities	22,932		21,180		44,112
FUND BALANCE Reserved for:					
Telecommunications Right-Of-Way	4,534		0		4,534
Federal Forest Fund	15,617		0		15,617
Unreserved					
Undesignated	41,363		0		41,363
Total Fund Balance	61,514		0		61,514
TOTAL LIABILITIES AND					
FUND BALANCE	\$ 84,446	\$	21,180	\$	105,626

#### **GOVERNMENTAL FUNDS**

### RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS MARCH 31, 2008

Total Fund Balances for Governmental Funds	\$ 61,514
Amounts Reported for Governmental Activities in the	
Statement of Net Assets are Not Different.	0
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ 61,514

#### **GOVERNMENTAL FUNDS**

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE YEAR ENDED MARCH 31, 2008

	ENERAL FUND	FIR	E FUND	Т	OTALS
REVENUES	 				
Taxes	\$ 12,048	\$	21,180	\$	33,228
State Grants	24,255		0		24,255
Charges for Services	1,180		0		1,180
Interest and Rents	2,853		0		2,853
Other Revenues	 210		0		210
Total Revenues	 40,546		21,180		61,726
EXPENDITURES					
Legislative	11,222		0		11,222
General Government	29,692		0		29,692
Public Safety	1,250		21,180		22,430
Public Works	930		0		930
Other Functions	 5,854		0		5,854
Total Expenditures	48,948		21,180		70,128
Net Change in Fund Balance	 (8,402)		0		(8,402)
FUND BALANCE - Beginning of Year	 69,916		0		69,916
<u>FUND BALANCE</u> - End of Year	\$ 61,514	\$	0	\$	61,514

#### **GOVERNMENTAL FUNDS**

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES MARCH 31, 2008

Net Change in Fund Balance - Total Governmental Funds	\$ (8,402)
Amounts reported for governmental activities are not different.	0
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ (8,402)

### STATEMENT OF FIDUCIARY NET ASSETS MARCH 31, 2008

	AGENCY FUND	S
ASSETS Cash	\$ 10	5
LIABILITIES  Due to General Fund	10	5_
NET ASSETS	\$	)

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

Dover Township is a general law township located in Lake County which operates under the direction of an elected township board. Under the criteria established by generally accepted accounting principles, the Township has determined that there are no component units which should be included in its reporting entity.

#### **B.** Government-wide and Fund Financial Statements

GASB Statement No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting and reporting purposes into the following three net asset categories.

Invested in Capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed by creditors, grantors, and contributions, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets which do not meet the definition of the two preceding categories.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide focus is more on the sustainability of the Township as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements are similar to the financial statements presented in the previous financial reporting model.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, interest and special assessments associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessment receivables due within the current period is considered to be susceptible to accrual as revenue of the current period. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The accounts of the Township are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Dover Township reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Fire Fund* accounts for revenue sources that are legally restricted to expenditure for fire protection.

Additionally, Dover Township reports the following fund types:

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the Township holds for others in an agency capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions involved. Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Township's policy to use the restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

The Township has authorized the Township Treasurer to invest funds as follows:

- a. In bonds, securities, and other obligations of the United States, or an agency or instrumentality of the United States in which the principal and interest is fully guaranteed by the United States. This subdivision shall include securities issued or guaranteed by the government national mortgage association;
- b. In certificates of deposit, savings accounts, deposit accounts, or depository receipts of a bank which is a member of the Federal Deposit Insurance Corporation or a savings and loan association which is a member of the Federal Savings and Loan Insurance Corporation or a credit union which is insured by the National Credit Union Administration, but only if the bank, savings and loan association, or credit union meeting all criteria as a depository of public funds contained in state law;

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

- c. In commercial paper rated at time of purchase within the two highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase.
- d. In United States government or federal agency obligation repurchase agreements;
- e. In bankers' acceptances of United States banks;
- f. In Mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan;
- g. In obligations permitted by PA 20 of 1943, as amended by PA 196, if purchased through an interlocal agreement under the Urban Cooperation Act of 1967;
- h. In investment pools organized under the Surplus Funds Investment Pool Act, PA 367 of 1982 or
- i. In investment pools organized under the Local Government Investment Pool Act, PA 121 of 1985.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles. Property taxes attach as an enforceable lien on the property as of the date they are levied. State education taxes and county taxes are levied and due July 1, and become delinquent after September 14. The remaining millages are levied and due December 1, and become delinquent after February 14. Collections of taxes and remittances of them are accounted for in the Current Tax Collection Fund. Township property tax revenues are recognized when they become both measurable and available for use to finance Township operations. Amounts which are not expected to be collected within sixty days are treated as deferred revenues.

The 2007 taxable valuation of Dover Township totaled \$10,919,574, on which ad valorem taxes levied consisted of .9034 mills for Dover Township operating purposes. This levy raised approximately \$9,854 for operating purposes.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### 3. Inventories and Prepaid Items

Inventories are not significant and are expensed as acquired. No prepaid items were recorded at year end.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>ASSETS</u>	<u>YEARS</u>
Buildings	50
Building improvements	20
Public domain infrastructure	50
Vehicles	10
Equipment	5-10

Dover Township qualifies as a phase 3 governmental unit in regards to the implementation of GASB 34. Phase 3 governmental units are not required to retroactively capitalize infrastructure. As a result, the Township will capitalize and depreciate infrastructure beginning April 1, 2004, in accordance with the Township's capitalization policy.

#### 5. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are amortized over the life of the bonds using the effective interest method. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. The Township currently has no long-term obligations.

#### 6. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 7. Use of Estimates

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The annual budget is adopted on the modified accrual basis in accordance with the requirements of Michigan Public Act 621 of 1978 "The Uniform Budgeting and Accounting Act". A public hearing is held to obtain taxpayer comments. Appropriations lapse at year end. Budget amounts are as originally adopted on April 11, 2007, or as amended by the Township Board from time to time throughout the year.

The appropriated budget is prepared by fund and activity. The Township Board exercises budgetary control over expenditures.

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Township because it is, at present, not considered necessary to assure effective budgetary control or to facilitate effective cash planning and control.

#### III. <u>DETAILED NOTES ON ALL FUNDS</u>

#### A. Deposits and Investments

The Township's deposits are on deposit with Lake Osceola State Bank in Luther, Michigan and Citizens Bank in Cadillac, Michigan.

*Investment rate risk*. The Township will minimize Interest Rate Risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investing pools and limiting the average maturity in accordance with the Township's cash requirement.

Foreign currency risk. The Township is not authorized to invest in investments, which have this type of risk.

Credit risk. The Township will minimize Custodial Credit Risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities listed in the Township's investment policy; and pre-qualifying the financial institutions, brokers/dealer, intermediaries and advisors with which the Township will do business in accordance with the Township's investment policy.

Concentration of credit risk. The Township will minimize Concentration of Credit Risk, which is the risk of loss attributed to the magnitude of the Township's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of March 31, 2008, none of the government's bank balance of \$77,822 was exposed to custodial credit risk.

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Township's investments are categorized to give an indication of the level of risk assumed by the Township at year end. Category 1 includes investments that are insured or registered, or securities held by the Township or the Township's agent in the Township's name. Category 2 includes investments that are uninsured and unregistered with securities held by the counterparty's trust department or its agent in the Township's name. Category 3 includes investments that are uninsured and unregistered, with the securities held by the counterparty, or by its trust department or its agent but not in the Township's name. At year end, the Township held no investments.

#### B. Receivables

Receivables as of year end for the government's individual major funds are as follows:

	General Fire				Total
Receivables					
Taxes and Special Assessments	\$ 1,340	\$	2,968	\$	4,308

The allowance for doubtful accounts is not considered to be material for disclosure.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the fiscal year, the Township did not have any deferred revenue.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

#### C. Capital Assets

**Primary Government** 

The Township has no assets that have reached their capitalization threshold.

**Construction Commitments:** 

The government has no outstanding construction commitments as of March 31, 2008.

#### D. Interfund Receivables, Payables and Transfers

Individual fund interfund receivable and payable balances at March 31, 2008, were:

		INTERFUND	INTERFUND
		RECEIVABLES	<b>PAYABLES</b>
<u>Fund</u>	_	DUE FROM'S	DUE TO'S
General Fund	\$	16	\$ 18,212
Fire Fund		18,212	0
Fiduciary Fund			
Current Tax Collection Fund		0	16
	\$_	18,228	\$ 18,228

All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All are expected to be resolved within one year.

No transfers between funds occurred during the year ended March 31, 2008.

#### E. Long-Term Debt

At March 31, 2008, the Township was not obligated for any long-term debt.

#### IV. OTHER INFORMATION

#### A. Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Township participates in a pool of municipalities within the State of Michigan for self-insuring property and casualty, crime, general liability, workers compensation insurance and errors and omissions insurance. The Township pays annual premiums to the pool for the respective insurance coverage. In the event the pool's total claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessments to make up the deficiency. The Township has not been informed of any special assessments being required for the current year or the three prior years.

#### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2008

The Township continues to carry insurance for other risks of loss, including fidelity bonds.

#### **B.** Retirement Plan

Effective April 1, 1991, the Township established a Simplified Employee Pension - Individual Retirement Account (SEP-IRA). The plan is with Citizens Bank, Cadillac, Michigan. The plan covers all employees who receive \$500 or more of compensation from the Township. To be eligible for plan coverage, each employee must be at least 18 years of age.

Contributions to the plan are based on annual compensation and are payable annually. For the 2007-2008 year, covered compensation was \$20,164, and the total of all wages including noncovered wages was \$21,725. The Township's total contributions to the plan during the 2007-2008 fiscal year were \$1,396.

The individual retirement account balances become the property of the employee immediately. Therefore, there are no plan assets or liabilities which are includible as part of the Township reporting entity.

#### C. Fire Fund

The Fire Fund as reported in these financial statements shows the transactions of the Township Fire Fund as they would have occurred if all fire monies received for current and delinquent taxes were sent to the Fire Fund before being sent to the Tustin Area Fire District. The payments are being sent to the Tustin Area Fire District directly from the Current Tax Collection Fund and from the General Fund due to the substantial savings of time and bookkeeping procedures.

#### **D.** Joint Fire District

The Township is a member of the Tustin Area Fire District. The Fire District is a joint venture of Burdell, Dover and Sherman Townships created to provide fire protection for the member townships. Dover Township levies a special assessment to support the Fire District. The following financial information was taken from the Fire District's March 31, 2008, audited financial statements:

Total Net Assets	\$ 709,985
Net Assets Invested in Capital Assets	452,036
Fund Balance	257,949
Total Revenues	160,254
Total Expenditures	232,054
Net Increase (Decrease) in Fund Balance	(71,800)

A copy of these audited financial statements may be obtained upon request from the Fire District treasurer.

#### **LUTHER, MICHIGAN**

### $\frac{\text{REQUIRED SUPPLEMENTARY INFORMATION}}{\text{BUDGETARY COMPARISON SCHEDULE}}$

#### MAJOR GOVERNMENTAL FUNDS

#### YEAR ENDED MARCH 31, 2008

	GENERAL FUND				FIRE FUND					
	ORIGINAL	FINAL BUDGET ACTUAL		CTILAI	ORIGINAL BUDGET		FINAL		A CTUAL	
REVENUES	BUDGET	В	UDGET	А	CTUAL		OUDGET	В	UDGET	ACTUAL
Taxes	\$ 24,200	\$	24,200	\$	12,048	\$	20,419	\$	20,419	\$ 21,180
State Grants	22,000	Ф	22,000	Ф	24,255	Ф	20,419	Ф	20,419	\$ 21,160 0
Charges for Services	200		200		1,180		0		0	0
Interest and Rents	850		850		2,853		0		0	0
Other Revenues	0.50		0		2,833		0		0	0
Other Revenues			0		210		U		0	U
Total Revenues	47,250		47,250		40,546		20,419		20,419	21,180
<u>EXPENDITURES</u>										
Legislative										
Township Board	16,000		16,000		11,222		0		0	0
General Government										
Supervisor	6,500		6,500		5,800		0		0	0
Elections	2,000		2,000		615		0		0	0
Assessor	6,500		6,500		6,281		0		0	0
Clerk	7,000		7,000		6,600		0		0	0
Board of Review	1,000		1,000		316		0		0	0
Treasurer	6,500		6,500		6,224		0		0	0
Building and Grounds	4,000		4,000		2,375		0		0	0
Cemetery	5,500		5,500		1,481		0		0	0
Public Safety										
Fire Department	25,000		25,000		1,250		20,419		20,419	21,180
Public Works										
Highways, Streets and Bridges	2,000		2,000		930		0		0	0
Other Functions										
Insurance and Bonds	6,000		6,000		4,353		0		0	0
Employee Benefits	2,400		2,400		1,501		0		0	0
Contingency	1,350		1,350		0		0		0	0
Total Expenditures	91,750		91,750		48,948		20,419		20,419	21,180
Net Change in Fund Balance	(44,500)		(44,500)		(8,402)		0		0	0
FUND BALANCE - Beginning of Year	44,500		44,500		69,916		0		0	0
FUND BALANCE - End of Year	\$ 0	\$	0	\$	61,514	\$	0	\$	0	\$ 0

#### **CURRENT TAX COLLECTION FUND**

### STATEMENT OF CHANGES IN ASSETS AND LIABILITIES YEAR ENDED MARCH 31, 2008

	ANCE 2007	A	DDITIONS	DE	EDUCTIONS	BALANCE 3/31/2008	
<u>ASSETS</u>							_
Cash	\$ 12	\$	359,480	\$	359,476	\$	16
<u>LIABILITIES</u>							
Due to Other Funds	\$ 12	\$	27,922	\$	27,918	\$	16
Due to Other Governmental Units	0		331,058		331,058		0
Due to Other Organizations and Individuals	0		500		500		0
and marviduals	 0		300		300		0
TOTAL LIABILITIES	\$ 12	\$	359,480	\$	359,476	\$	16

# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

May 27, 2008

To the Township Board Dover Township Lake County Luther, Michigan

In planning and performing our audit of the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dover Township, Lake County, Luther, Michigan as of and for the year ended March 31, 2008, in accordance with auditing standards generally accepted in the United States of America, we considered Dover Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the governmental unit's internal control. Accordingly we do not express an opinion on the effectiveness of the governmental unit's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies and other deficiencies that we consider to be material weaknesses.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the following deficiencies to be significant deficiencies in internal control:

#### 1) Lack of Segregation of Duties

The relatively small number of people involved in the accounting functions of the Township and the design of the accounting system as developed by the state make it difficult to adequately segregate duties. Segregation of accounting duties is a fundamental method of strengthening internal control. However, in deciding what internal control procedures should be implemented, the Board must consider the costs of implementing them and weigh those costs against the benefits to be derived from their implementation.

### 2) Lack of Adequate Controls to Produce Full Disclosure GAAP Basis Financial Statements.

All Michigan governments are required to prepare financial statements in accordance with generally accepted accounting principals (GAAP). This is a responsibility of the government's management. The preparation of financial statements in accordance with GAAP requires internal controls over both (1) recording, processing, and summarizing accounting data (i.e., maintaining internal books and records), and (2) reporting government-wide and fund financial statements, including the related footnotes (i.e., external financial reporting).

As is the case with many smaller and medium-sized entities, the government has historically relied on its independent external auditors to assist in the preparation of the government-wide financial statements and footnotes as part of its external financial reporting process. Accordingly, the government's ability to prepare financial statements in accordance with GAAP is based, in part, on its reliance on its *external* auditors, who cannot by definition be considered a part of the government's *internal* controls.

This condition was caused by the government's decision that it is more cost effective to outsource the preparation of its annual financial statements to the auditors than to incur the time and expense of obtaining the necessary training and expertise required for the government to perform this task internally. As a result of this condition, the government lacks internal controls over the preparation of financial statements in accordance with GAAP, and instead relies, in part, on its external auditors for assistance with this task.

The government has evaluated the cost vs. benefit of establishing internal controls over the preparation of financial statements in accordance with GAAP, and determined that it is in the best interests of the government to outsource this task to its external auditors, and to carefully review the draft financial statements and notes prior to approving them and accepting responsibility for their content and presentation.

A material weakness is a significant deficiency, or a combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. We believe that the deficiencies described above are material weaknesses.

This communication is intended solely for the information and use of the Board and others within the organization. This restriction is not intended to limit the distribution of the report, which is a matter of public record.

BAIRD, COTTER AND BISHOP, P.C.

Bairol, Cottle & Bishop, P.C.

# Baird, Cotter and Bishop, P.C. CERTIFIED PUBLIC ACCOUNTANTS

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 PHONE: 231-775-9789 FAX: 231-775-9749 www.bcbcpa.com

May 27, 2008

#### COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE

To the Township Board Dover Township Lake County Luther, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dover Township for the year ended March 31, 2008, and have issued our report thereon dated May 27, 2008. Professional standards require that we provide you with the following information related to our audit.

#### Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter dated March 10, 2008, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve you or management of your responsibilities.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by Dover Township are described in Note I to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2007-08. We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. No material misstatements were noted. We proposed several adjusting journal entries that were accepted and recorded by management.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated May 27, 2008.

#### Other Audit Findings or Issues

During the course of our audit of the basic financial statements of Dover Township for the year ended March 31, 2008, we noted the following items which we feel deserve comment:

#### Untimely Deposit and Disbursement of Property Tax Collections

During the course of our audit we noticed that property tax collections were not being deposited and disbursed in accordance with state law. Per the Uniform Accounting Procedures Manual distribution of tax collections must occur within 10 days after the 1<sup>st</sup> and 15<sup>th</sup> of each month. We noted several instances where tax collections were not deposited or distributed within this time frame.

#### Automated Clearing House (ACH) Payments

The Township is currently making ACH payments. Under Public Act 738 of 2002, a township shall not be a party to an ACH arrangement unless the township board has adopted a resolution to authorize electronic transactions and the township treasurer has presented a written ACH policy developed and adopted by the treasurer to the township board. We recommend that this resolution and related policy be developed and adopted by the Township. A sample policy can be found on the Michigan Township Association website.

This communication is intended solely for the information and use of the Board and others within the organization. This restriction is not intended to limit the distribution of the report, which is a matter of public record.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cotte & Bishop, P.C